

# MEETING OUR COMMITMENTS

Accountability report of the Government of Spain

December 2025

Appendix II. Map of commitments



GOBIERNO  
DE ESPAÑA

 **Acción de  
Gobierno**

# Meeting Our Commitments

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December 2025

This document contains a map of the commitments made by the Government during the fifteenth term of the Spanish Parliament that have been included in the *Meeting our commitments* accountability exercise of the Presidency of the Government. A total of 202 commitments have been identified. This figure comprises the 195 initial commitments, the 2 commitments identified in December 2024, the 3 additional commitments added during the first half of 2025, and 2 new commitments added in the second half of the year: (i) to approve and implement a plan to combat corruption; and (ii) to back a broad-based agreement to address the climate emergency.

The map of commitments is structured along the eight strategic lines of action referred to by the President of the Government during his investiture address.

Figure 1. Strategic lines of action of the *Meeting Our Commitments* exercise





The commitments analysed herein originate from:

- (i) **The President of the Government’s investiture address.**
- (ii) **The "España Avanza" agreement between the Spanish Socialist Workers’ Party (PSOE) and the Sumar coalition”.** A new coalition for a progressive Government. This constitutes the coalition Government’s manifesto.
- (iii) **Speeches given by ministers,** presenting the principal strategic lines of action of the different ministries.
- (iv) **Recovery, Transformation and Resilience Plan.** The objectives of the Plan's 31 components are subsumed into the commitments made by the Government. In those instances in which the purpose of said objectives is not reflected clearly enough, they have been included as commitments in their own right.
- (v) **Other speeches by the President of the Government.**

The number of verbatim pronouncements from these sources is 969.

The commitments defined in this manner have been unequivocally assigned to a strategic line of action. Table 1 reflects the number of commitments and verbatim pronouncements per strategic line of action.

Table One. Commitments and verbatim pronouncements by strategic line of action

Strategic line of action	Number of commitments	Number of pronouncements	% of all commitments
<b>1. Bring a green and digital socioeconomic modernization to fruition</b>	58	303	28.7%
<b>2. Strengthen the welfare state</b>	63	307	31.2%
<b>3. Improve access to housing</b>	10	41	5%
<b>4. Foster a just ecological transition</b>	25	110	12.4%
<b>5. Consolidate Spain’s position as a leader in gender equality</b>	9	51	4.5%
<b>6. Strengthen territorial cohesion and address the demographic challenge</b>	19	93	9.4%
<b>7. Improve peacefulness and harmony in society</b>	2	5	1%
<b>8. Build on Spain’s leadership at the European and global levels</b>	16	58	7.9%
<b>Total</b>	202	969	100%

The number of existing commitments per strategic line of action is listed below.



## LIST OF COMMITMENTS PER STRATEGIC LINE OF ACTION

### 1. BRING A GREEN AND DIGITAL SOCIOECONOMIC MODERNIZATION TO FRUITION

Number	Commitment	Number of pronouncements
1	Formulate economic policy to promote the creation of high-quality jobs, foster full employment, and bring the unemployment rate into line with the European average	4
2	Complete the modernization of Spain's production structure, in relation to deployment of Next Generation funds	6
3	Increase the purchasing power of the people of Spain and rein in inflation	6
4	Continue to strengthen RDI	11
5	Foster the transfer of scientific knowledge and innovation within the production structure	5
6	Improve employment conditions of scientists by creating a statute for teaching and research staff	3
7	Win back and attract talent in science and innovation	2
8	Guarantee by law that the minimum wage continues to increase year-by-year to remain at 60% of the average wage	2
9	Secure the enactment of a new Workers' Statute	5
10	Cut the working week to 37.5 hours and seek further reductions	4
11	Boost active employment policies and continue to create high-quality jobs, especially for young people, the unemployed and the over-45s	6
12	Strengthen workers' protection against substantial changes in working conditions and the extraordinary suspension of labour agreements	1
13	Secure the enactment of an Interns' Statute	2
14	Incentivize employers to offer workers greater flexibility in terms of working hours as well as the possibility of working from home, in order to foster a different working culture in relation to shared responsibility at work and at home	8
15	Improve and implement paid leave to guarantee work-life balance	13



16	Improve workers' protection against redundancy	3
17	Increase unemployment benefits	2
18	Improve benefits and entitlements for the self-employed	2
19	Update legislation on occupational risk prevention	4
20	Foster social dialogue, asking employers' organizations and trade unions to take part in decision-making on matters relating to labour relations in Spain	7
21	Focus on the goods, services and raw materials sectors in which Spain has a well-established competitive advantage or in which we need a minimum production capacity given their importance to the future of the economy	2
22	Boost our companies' productivity and competitiveness	4
23	Strengthen the audiovisual sector to turn Spain into a Europe-wide centre for the industry	4
24	Ensure digitalization is carried out preserving security, labour and social rights, and democratic values, and is implemented in an inclusive way	6
25	Develop and make good use of artificial intelligence	12
26	Boost growth and digitalization of SMEs, the self-employed and start-ups	10
27	Continue the digitalization of public administrations, facilitating access and leaving no one behind	5
28	Implement the National Plan for Digital Skills	3
29	Continue supporting the social economy through a comprehensive act, through the strategic project for economic recovery and transformation for the Social and Care Economy, and through the Social Economy Strategy	5
30	Increase Spain's openness to the world by supporting the creation, growth and internationalization of companies	2
31	Facilitate companies' administrative procedures to reduce operating costs for SMEs and increase the efficiency of their processes	3
32	Revise financial instruments serving the productive sector to increase the effectiveness of financing and boost economic transformation projects	1
33	Guide and strengthen industrial policy towards an ecological transition and the digitalization of the productive system, benefiting from Spain's advantages in the production of clean, cheap renewable energy	10
34	Direct the bulk of Next Generation funds to the creation of new industries, implementing the strategic projects for economic recovery and transformation	4



35	Boost the ecological and digitalized development of the competitive tourist industry	6
36	Roll out a National Food Strategy, improve marketing and labelling channels, and guarantee balance and transparency in markets	9
37	Support the incorporation of women and young people into the agri-food and fishing sector	7
38	Make the agri-food and fishing sector profitable, achieving sustainability and international solvency	14
39	Advance towards a civil service based on strategic planning through forward-looking workforce planning; streamline procedures, and recruit and retain talent	5
40	Consolidate a model of high-quality public sector employment and guarantee public sector employees' right to professional development	18
41	Complete the process to make temporary positions in the administrations permanent to ensure that the percentage of all public administration employees on temporary contracts does not exceed the 8% maximum	4
42	Strengthen instruments to limit excessive business concentration and promote competition in properly regulated markets subject to appropriate oversight	1
43	Restore the National Energy Commission to guarantee and improve the functioning of the energy sector	4
44	Strengthen cybersecurity and the fight against cybercrime	6
45	Simplify and streamline public procurement procedures and guarantee the payment of bills relating to public sector contracts	3
46	Increase fiscal solidarity, improve income tax progressiveness, broaden the tax base and combat the underground economy	10
47	Advance in fiscal consolidation	5
48	Bring the revenue-to-GDP ratio closer to the European average (46% of GDP)	2
49	Combat tax fraud, evasion and avoidance	4
50	Revise taxes on banking and energy companies in order to adapt them and extend them beyond their current application period so that both sectors continue to contribute to tax justice and the sustainability of the welfare state	1
51	Assess the results of the Temporary Solidarity Tax on Large Fortunes in order to advance towards a new wealth tax under the regional funding model to end tax dumping between regions	1
52	Ensure an effective corporate tax rate of at least 15% and support the establishment of minimum corporate tax rates at international and European levels as well as a fair distribution of tax revenues	3



53	Bolster consumer rights	16
54	Review the Artists' Statute	3
55	Strengthen measures to protect consumers of financial services	4
56	Strengthen the culture industry	5
198	Mitigate the negative impacts of the trade war instigated by the Trump administration and build up a structure to protect our economy	1
200	Increase investment in security and defence, to attain the technical and human capabilities defined by NATO	5
	<b>Total commitments: 58</b>	<b>302</b>

## 2. STRENGTHEN THE WELFARE STATE

Number	Commitment	Number of pronouncements
57	Ensure equitable universal access to healthcare and improve management of the National Health System	3
58	Continue to strengthen primary care and disease prevention	7
59	Take measures to reduce waiting lists in the National Health System	4
60	Look after National Health System professionals to improve healthcare and retain talent	5
61	Deliver on the right to high-quality public mental health services for all	7
62	Improve the range of services offered by the National Health System	11
63	Continue to modernize and innovate in the health system	10
64	Advance towards the optimization of the medication system	1
65	Improve public health surveillance and Spain's capacity to respond to health crises	3
66	Develop instruments and policies which guarantee the right to a healthy and sustainable lifestyle, especially in childhood and adolescence	10
67	Implement and complement the road map to improve early care as a subjective right of all children	3
68	Adopt measures to prevent and treat addiction	4
69	Continue to increase funding for public education	1



70	Introduce a grant policy to safeguard access to education	7
71	Implement the Organic Law on the University System to modernize public universities	2
72	Continue to lower fees at public universities and reduce grant processing times so that they are received at the start of the academic year	4
73	Increase the presence of art, culture and creativity in teaching	5
74	Ensure universal access to early childhood education for children aged three and under	5
75	Develop, reform and modernize vocational training	10
76	Strengthen learning in mathematics and reading comprehension, and offer the same opportunities to all students	3
77	Increase grants for school lunches, after-school activities and school supplies	4
78	Combat possible school segregation resulting from State-subsidized chartered schools engaging in discriminatory student selection practices	1
79	Combat harassment, discrimination and violence at schools	7
80	Continue to increase pensions in line with the consumer price index	4
81	Allocate tax collected through the Intergenerational Equity Mechanism to the Social Security reserve fund	1
82	Improve protection offered by Social Security	4
83	Expand resources for the model for care of dependants and continue to promote reform of the model, improving its quality and fostering autonomy	7
84	Pass and implement the National Deinstitutionalization Strategy: towards a new model of community care	2
85	Boost policies to tackle loneliness	3
86	Strengthen public policies for care and advance towards a rights-based system	6
87	Boost programmes run by the Institute for Older Persons and Social Services (IMSERSO)	1
88	Strengthen and enhance social services by means of an act declaring them essential services, promoting their effective universalization and modernizing them	2
89	Guarantee by law that benefits are received within a maximum of 30 days	2
90	Continue to improve and strengthen the minimum living income scheme	5
91	Pass legal, social and economic protection measures for families of all kinds	12
92	Promote safe and healthy digital environments for minors	8



93	Implement the Organic Law on the Comprehensive Protection of Children and Adolescents	2
94	Make progress in acknowledging and preventing sexual abuse, and in paying reparations to survivors, especially in contexts linked to religious institutions	4
95	Reach a broad-based agreement to combat hate speech directed at the most vulnerable groups and persons	2
96	Amend Article 49 of the Constitution to strengthen the constitutional protection of the rights of people with disabilities	4
97	Combat all forms of poverty and exclusion, including the most serious, such as homelessness	7
98	Strengthen migratory policy, paying special attention to vulnerable groups	6
99	Modernize the public administration, improve its efficiency and effectiveness, and empower it to tackle the challenges society faces	13
100	Streamline administrative procedures and advance towards a new model of face-to-face service	6
101	Increase rights and freedoms in accessing public justice services and, in particular, by supporting "care justice"	5
102	Reorganize the justice system	3
103	Bolster reforms to digital services and procedures in the Justice system to provide a swift, accessible and efficient public service	5
104	Ensure compliance with the Constitution with regards to renewing the appointment of Constitutional bodies	1
105	Strengthen fundamental rights and public freedoms	2
106	Make the training programme for becoming a justice system professional more widely accessible by increasing the budget for grants	2
107	Improve the resources, infrastructure and capabilities of law enforcement agencies and prisons	3
108	Propose a broad-based agreement to defend the rights of LGBTI people, as well as measures to combat discrimination against this group	9
109	Adopt measures to combat xenophobia, racism and other related forms of intolerance as well as to promote the social inclusion of affected groups	3
110	Guarantee access and the effective exercise of the right to culture by all people in all regions	14
111	Protect cultural diversity and pluralism	3
112	Guarantee access to sport and physical activity for all in equal conditions and support Spain's professional athletes	21
113	Propose a "stolen babies" bill to ensure all victims and families have access to the truth, to justice and to reparations	1



114	Intensify public policy evaluation, increase accountability and expand transparency mechanisms	6
115	Implement safety initiatives to benefit vulnerable groups	4
116	Implement the Democratic Memory Act	3
196	Implement an Action Plan for Democracy, to empower Spain to protect and strengthen its democracy	2
199	Defend the quality, equity and prestige of our university system, penalizing practices that tarnish the reputation of our universities, both public and private, to ensure that they meet our standards of quality	1
201	Approve and implement a plan to combat corruption	1
	<b>Total commitments: 63</b>	<b>307</b>

### 3. IMPROVE ACCESS TO HOUSING

Number	Commitment	Number of pronouncements
117	Implement the measures provided for in the Right to Housing Act to contain and regulate rent prices and to guarantee protection mechanisms regarding evictions	5
118	Establish and apply mechanisms to safeguard and promote the right to decent, adequate and affordable housing in urban and rural areas	5
119	Make 184,000 State-owned homes available for affordable rent, expanding the public portfolio of homes available for affordable rent to 20% of all housing	5
120	Support young people's access to housing through incentives to buy or rent	7
121	Implement mortgage relief measures	4
122	Formulate a legal and tax framework to increase the number of homes available for rent	3
123	Review the legislation on tourist accommodation and on housing not used for residential purposes in areas declared as high-pressure	3
124	Give priority to and boost the renovation of housing, especially to improve energy efficiency	3
125	Advance in the planning of housing policy, incorporating transparency and participation	3
126	Boost urban regeneration and implement Spain's urban agenda	3



<b>Total commitments: 10</b>	<b>41</b>
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#### 4. FOSTER A JUST ECOLOGICAL TRANSITION

Number	Commitment	Number of pronouncements
127	Continue to foster a just ecological transition	6
128	Adapt land and infrastructure to new adverse events caused by climate change	9
129	Support the roll-out of renewable hydrogen	1
130	Foster the roll-out of renewable energy within Spain, with inclusion of the local population	7
131	Foster the adaptation and digitalization of energy infrastructure, as well as energy storage	1
132	Favour the consumption of locally generated electricity, the set-up of energy communities, and self-consumption	7
133	Further the reform of the electricity wholesale market to counter the harmful aspects of the current marginal cost pricing system and windfall profits in order to transfer the benefits of renewable energy to consumers, with cheaper energy bills for households and companies	1
134	Continue the gradual and phased closure of nuclear power stations and update the planning and management of radioactive waste	2
135	Develop green taxation to drive the energy transition	2
136	Boost renovation of public buildings to increase energy efficiency	1
137	Increase the ambition of climate commitments to achieve the goal of reducing emissions by 55% by 2030 across the EU	1
138	Continue to support measures to decarbonize Spain's economy	12
139	Remain committed to sustainable mobility and public transport, while ensuring they are affordable for those who need them most	10
140	Continue to implement policies to boost the circular economy and reduce the ecological impact of consumer goods	5
141	Conserve and restore ecosystems and their biodiversity	7
142	Preserve the marine space and adapt the coast to climate change	5



143	Continue to support measures to combat drought, mitigate its effects and encourage sustainable use of water	9
144	Implement an irrigation policy which consists in the sustainable use of resources and their modernization	3
145	Foster the bioeconomy and ecological agriculture	5
146	Defend sustainable fishing and aquaculture	3
147	Pass a law on family agriculture	3
148	Pass a law against food waste	2
149	Advance the protection of animal rights and animal welfare	4
150	Analyse the alignment of the General State Budget with the Sustainable Development Goals and the ecological transition	3
202	Back a broad-based agreement to address the climate emergency	1
	<b>Total commitments: 25</b>	<b>110</b>

## 5. CONSOLIDATE SPAIN'S POSITION AS A LEADER IN GENDER EQUALITY

Number	Commitment	Number of pronouncements
151	Renew the broad-based agreement against gender violence and guarantee and strengthen its effectiveness	9
152	Pass a law on gender parity in representation	3
153	Submit to Parliament a comprehensive bill against human trafficking covering every single kind of human trafficking, especially those primarily affecting women	1
154	Strengthen the fight against sexual violence	10
155	Ensure the effective exercise of women's sexual and reproductive rights	7
156	In the areas of health, courts, police and psychology, strengthen measures and resources for combating gender violence	7
157	Continue to advance towards ending the gender pension gap	2
158	Advance towards ending the gender gap in employment	3
159	Continue to support measures for effective equality between men and women in the fields of science, culture and sport	9
	<b>Total commitments: 9</b>	<b>51</b>



## 6. STRENGTHEN TERRITORIAL COHESION AND ADDRESS THE DEMOGRAPHIC CHALLENGE

Number	Commitment	Number of pronouncements
160	Modernize the regional funding system to guarantee the principles of equality, financial autonomy, fiscal co-responsibility and solidarity	4
161	Assume responsibility for a portion of the debt of Spain's Autonomous Communities	2
162	Strengthen the autonomy and financial sufficiency of local councils	4
163	Strengthen the policies that address the demographic challenge, especially those aimed at the provision of public services	12
164	Continue to implement regional solidarity policies on migration, mainly in the Canary Islands, and provide more resources to the Autonomous Communities which are more vulnerable in relation to migration	2
165	Continue to boost reforms and improve Spain's Autonomous Community-based system	1
166	Further the dialogue between administrations and strengthen co-governance	3
167	Facilitate interaction between the public and the Central Administration in co-official languages and incorporate sign language	2
168	Expand and modernize the commuter train network	4
169	Create and improve rail infrastructure and links and bolster the Mediterranean corridor, the Cantabrian-Mediterranean corridor and the Atlantic corridor	19
170	Build new road infrastructure and direct management towards innovation, sustainability and the provision of quality public services	2
171	Advance in the development of port and airport infrastructure and services	7
172	Improve public transport services and enforce the obligation to provide them, and guarantee transport links of Spanish territory beyond the Iberian peninsula	5
173	Guarantee internet connectivity throughout Spain, roll-out 5G technology and guarantee universal access to the internet	5
174	Continue to work towards complete recovery on La Palma	1
175	Improve public safety	3
176	Strengthen and enhance public safety and road safety, civil protection and prison safety	11
177	Tackle every kind of serious crime, especially organized crime and terrorism	4



197	Mobilize all resources necessary for as long as required to ensure the recovery of the areas affected by the cut-off low weather event	2
<b>Total commitments: 19</b>		<b>93</b>

## 7. IMPROVE PEACEFULNESS AND HARMONY IN SOCIETY

Number	Commitment	Number of pronouncements
178	Champion dialogue as a tool to address disputes at the territorial level	2
179	Ensure greater harmony and the reunion of Catalonia with the rest of Spain	3
<b>Total commitments: 2</b>		<b>5</b>

## 8. BUILD ON SPAIN'S LEADERSHIP AT THE EUROPEAN AND GLOBAL LEVELS

Number	Commitment	Number of pronouncements
180	Strengthen Spain's position in the international security system and work for peace	4
181	Support the European Union's Open Strategic Autonomy and greater coordination between its Member States in security matters	1
182	Promote recognition of the State of Palestine and advance towards peace in the Middle East	4
183	Continue to support Ukraine and work towards achieving a fair and lasting peace	5
184	Transform and modernize Spain's armed forces, boosting military capabilities through resource management	4
185	Advocate for better economic governance in the European Union at the service of people	4
186	Maintain a firm commitment to multilateralism and cooperation as guiding principles of foreign action	11
187	Strengthen ties with all countries in Latin America	4
188	Strengthen and modernize Foreign Action and the Foreign Service	5
189	Defend European values and foster dialogue and respect for pluralism on the continent	5



190	Champion a European Pact on Migration and Asylum, boosting border control measures and measures to fight irregular immigration, and improving the international protection system	2
191	Support a European Green Deal	1
192	Foster and support the defence of labour rights internationally	2
193	Continue to promote the use of Spanish and of Spain's co-official languages around the world and within international organizations	3
194	Champion compliance with the 2030 Agenda and Sustainable Development Goals	1
195	Strengthen international cooperation and increase the percentage of Gross Domestic Product allocated to official development assistance	2
	<b>Total commitments: 16</b>	<b>58</b>



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